PRESERVATION PLANNING FOR ST. ELIZABETHS WEST CAMPUS CEMETERY, ST. ELIZABETHS HOSPITAL, WASHINGTON, DC





CHICORA FOUNDATION RESEARCH CONTRIBUTION 472

PRESERVATION PLANNING FOR ST. ELIZABETHS WEST CAMPUS CEMETERY, ST. ELIZABETHS HOSPITAL, WASHINGTON, DC

Research Contribution 472

Michael Trinkley Debi Hacker

Chicora Foundation, Inc. PO Box 8664 • 861 Arbutus Drive Columbia, SC 29202-8664 803/787-6910 www.chicora.org

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The neglected cemeteries . . . insult life itself, for death is an inevitable consequence of birth. By treating the disposal of the dead as though the problem were one of refuse collection, society devalues life. -- James Stevens Curl, A Celebration of Death

MANAGEMENT SUMMARY

The St. Elizabeths West Campus cemetery is an exceptionally historic resource for the District of Columbia, and especially for the hospital grounds. In fact, the cemetery is a portion of the grounds listed on the National Register of Historic Places. This is recognized by the General Services Administration (GSA), as evidenced by this study. Cemeteries, however, are very different from virtually all other types of properties that GSA administers.

- They are sacred sites consecrated within are the remains of loved ones deserving of the utmost of care and respect.
- They are artistic sites, such as sculpture gardens or outdoor museums, representing permanent collections of three-dimensional artifacts requiring the same level of care that museums provide.
- They are archives storehouses of genealogical information, representing our individual and collective pasts.
- And they are scenic landscapes like parks or open spaces, but requiring far more focused and specific care.

In sum, cemeteries are social, historic, architectural, and archaeological artifacts. When there is little else physically remaining of a community's earliest history, the local cemetery provides a unique tie to the past that would otherwise be lost.

Therefore cemeteries require very specific consideration and different care from the other types of open sites found in most communities.

In the case of the St. Elizabeths West Campus cemetery, the cemetery includes both military dead from the Civil War, as well as what were termed "friendless" patients, buried by the hospital "without ceremony." The cemetery reflects an extraordinarily rich history; yet, this history was not sufficient to prevent the hospital from recreating the graveyard's history and developing a myth of a white cross that persists even today.

In addition, over the years the West Campus cemetery has failed to receive the care and attention that it both deserves and requires. As a result of these years of deferred maintenance, a number of issues – many of them critical and costly – require the immediate attention of the GSA.

This report evaluates these needs, classifying them into three broad categories:

- Those issues that are so critical typically reflecting broad administrative issues and issues that if delayed will result in significantly greater costs – that require immediate attention during the first fiscal or calendar year after receipt of this study.
- Those issues that, while significant and reflecting on-going deterioration and concerns, can be spread over the next 2 to 3 years. This allows some budgeting flexibility, but this flexibility should not be misconstrued as a reason to ignore the seriousness of the issues.
- Finally, those issues that represent ongoing maintenance and preservation issues. These costs can be spread over the following three to five years. Like

the Second Priority issues, this budgetary flexibility should not be interpreted as allowing these issues to slide since further delay will only increase the cost of necessary actions.

The First Priority Issues have a budget of approximately \$51,200.

- The bulk of these costs are for work recommended by Bartlett on the cemetery trees, including the removal of four (but not including stump grinding which is not appropriate in a cemetery context), replanting four oaks, pruning all of the trees in the cemetery, and basic fertilization. The total estimated for these activities is \$41,000.
- The other major expenditure involves first priority conservation needs, including the repair of several stones, consolidation treatments, and replacement of 22 stones. These costs are estimated to be about \$10,000.
- We also recommend the removal of the existing cemetery sign on the stone wall. The name "Civil War Cemetery" is inappropriate since the cemetery was initially intended for the use of patients and by all accounts continued serving that function throughout its history. The existing sign as perpetuates the myth of the white cross created late in the cemetery's history and having no basis in reality. The cost of removal is estimated to be \$200.
- Other actions have negligible costs since they are administrative or planning related. For example, we recommend that all decisions concerning the cemetery be made in the context of the Secretary of the Interior's Standards for Preservation and that all historic fabric be preserved whenever possible.
- ✤ We recommend that security patrols continue on a regular basis, although an

effort should be made to allow public access at reasonable times.

- In terms of planning, it is critical that the setting be protected from visual intrusions. It is equally critical that planning incorporate clear provisions for the cemetery's adequate long-term maintenance, clearly a responsibility of the government.
- Current maintenance should be continued, but improved. For example, we have noted a great deal of recent stone damage from mowers and trimmer lines. Crews responsible for the cemetery upkeep should be held accountable for all damage; mower decks should be padded; and trimmer line should not exceed 0.065 inch.

Second priority issues are estimated to cost about \$115,000, although this may be spread out over several years.

- Approximately \$52,000 will be needed to establish an appropriate turf grass for the cemetery. This is not simply an aesthetics issue; a good turf grass will minimize maintenance and reduce damage to the stones.
- We recommend \$15,000 for additional historical research. In particular this research should seek to identify the civilians patients buried in the cemetery. It is important that GSA give a voice to these "friendless" individuals who currently lay forgotten in unmarked graves.
- An additional \$15,000 is allocated to the improvement of the vista and road shoulders on the route to the cemetery. This will involve removing downed timber, refuse, and other debris. The access road should remain graveled, although it requires approximately \$8,000 of work to stabilize the road base.

- Second priority conservation treatments, consisting largely of stone resetting, are estimated to cost approximately \$15,000. This work may be combined with the Phase 1 work at a savings to the government.
- Placement of new informational and regulatory signage is estimated to cost \$5,000, although this figure will vary with the type of signage chosen. We provide critical regulatory information that should be posted. The informational signage should balance the story of the military dead with the burial of civilian patients from St. Elizabeths. Both stories must be told.
- Finally, we recommend that the iron Confederate crosses, apparently placed on graves prior to the federal government allowing use of military stones at public expense, should be recast, using the one recovered as a model. These should be reinstalled in the cemetery, while the original is conserved and stored in a suitable repository, such as the Smithsonian Institution. A sum of \$5,000 is allotted to this task.

The items listed as third priority are those that can be spread over five years – perhaps extending into FY 2012-2013. These issues, however, are no less significant and will have a cost of about \$66,700 (not reflecting inflation or continued deterioration; nor does the cost reflect the on-going salaries of the staff needed to maintain the cemetery). These costs are also similar to those previously outlined, but are able to be postponed *short-term*.

- The cemetery's conservation status should be re-evaluated in five years, at an estimated cost of \$5,000.
- The largest budget allocation is \$40,400 for the completion of the Bartlett recommendations, including necessary cabling and bracing, pest control activities, and lightning protection.

Finally, we allocate \$21,300 for the replacement of the chain link fence with a more historically appropriate wood picket fence, based on the available historic photograph.

While the allocation of just over \$233,000 is not inconsequential, it represents a small sum given the extensive work proposed for the remainder of the St. Elizabeths Campus. In addition, much of the work necessary at the cemetery is the result of deferred maintenance, with damage accumulating over the cemetery's 150 year history. Failure to act will not save the taxpayers money, it is result in the loss of this historic resource.

It is equally critical that the cemetery not be "lost" in the planning process. Long-term care and maintenance are critical for the resource's survival.

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Map of the West Campus Cemetery		Pocket on rear cover

The lists following provide a synopsis of the stones present in the West Campus cemetery, listed by name, stone number, ZAI number, and entry number. The stone number, as previously explained, was intended to help the government track the burial and should be a distinct identifier. The ZAI number is taken from their publication for GSA (and represents essentially an alphabetical listing). In many cases there is more than one ZAI number since there have been duplicates through poor transcription. Finally, the entry number comes from a 1974 list prepared by Mrs. B.L. Munger, Public Information Officer with St. Elizabeths. They may have been derived from documents now in the National Archives, or they have no relevance, other than that they represent yet another numbering system.

	Table 9.					
	List of Stones Present in the 1990s But No Longer					
	in the West Campus Cemetery					
	Stone #	ZAI #	Name			
-	49	38	Braden, Robert L.			
	381	42	Bricker, Henry			
	102	94	Curtis, John			
	103	123	Farrar, Samuel J.			
	98	134	Frazier, Ira			
	389	140	Gibson, Thomas			
	17	146	Griffin, Edward			
	93/138	154	Hartigan, Edward			
	83	171	Horan, George			
	16	181	Johnson, John			
	228A	210	Lee, John M.			
	2	214	Lerreux, Charles			
	214	223	Mann, Jordan			
	100	225	Marcus, Simon			
	385	226	Marsh, Arthur B.			
	376	257	Monreau, James			
	13	320	Spank, George			
	390	326	Streeter, Stephen			
			-			

The spelling of the name is consistent (as closely as possible given the weathering and damage) to that on the stone. Given the poor records of St. Elizabeths, the spelling may, or may not, be correct. There are significant differences between this list and that published bv For the Union All at http://www.allfortheunion.com/ste/CW.htm. We believe that our spellings are accurate for the stone - although the stone itself may contain misinformation.

Since the last inventory of the cemetery in the 1990s we have identified 23 stones that are no longer present. These are presented below in Table 9. The attrition rate is significant, given the relative obscurity of the cemetery and its location on government property.

Name	Stone #	ZAI #	Entry #
	А		
	В		
	С		
	D		
	Е		
	F		
	G		
	Н		
	Ι		
	ĸ		
	M		
Adreon, D.C.	401	3	197
Allen, Jacob	21	5	16
Alonzo, Peter	177	7	130
Anderson, Peter	97	10	5
		10 13	
Arnel, Jacob	202		108
Arnold, Rickert	248	18	147
Augustus, James	8	15	8
Bachofen, Johannes	180	16, 381	132
Bacley, Freeman	124	18	74
Bailey, Isaac	76	19	52
Bailey, Jno.	420	20	210
Barney, Teddo	116	21	68
Batdorf, Emmanuel	261	22	150
Bechtel, Jno.	65	26	45
Bender, Peter	133A	28	169
Bennett, Connor	133	29	79
Berswinger, Gottfried	412	32	204
Biekert, Jno.	105	33	63
Bluholcer, Jonathan	23	23, 36	18
Blum, D.L.	167	34	102
Bole, C.G.	15	37	12
Bradley, L.S.	118	39	70
Braywick, M.C.	305	40	155
Brennan, James	40	41	37
Bromagem, J.M.	394	43	192
Brower, P.A.	75	44	51
Brown, Chas.	225	45	124
Brown, Jno.	247A	46	
Brown, John	247 A	40 46	143
Brown, W.S.	218	40 47	143 119
Bruce, Henry	218 314	47 49	119 160

Brunner, Harrison	381	50	180
Bushman, Henry	184	395	133
Buttar, Mich'l	366	59	187
С., Ј.	L		
Callum, Martin	220	61	120
Camp, Chas.	171	62	104
Carpenter, Joseph	429	64	211
Carty, David	177A	66	131
Chapman, Thos.	316	69	162
Clark, Jno.	159A	72	94
Clark, Nathan	162	74	97
Clary, James	143	71	86
Clifford, Jno.	312	70	159
Cobb, Frederick	3	55	6
Coleman, Timothy	383	77	182
Comings, W. H.	48	79	38
Conroy, Patrick	174	83	129
Conway, Patrick	260	84	149
Cook, James	141	85	84
Cook, Wm.	51	86	40
Covington, Evans	161	89	96
Cranfield, J.E.	154	91	89
Crounge, Erastus	382	93	181
Cupont, Francis	372	87	174
Davis, J.A.	238	96	137
Desan, Peter	200	99	106
Deurett, Isaac J.	24	103	19
Diggs, Albert	391	104	189
Dolan, Pat'k	63	106	43
Dopp, Cyrus	36	107	31
Dorr, Geo.	159	108	93
Dunbar, Carson	404	112	199
Duvall, Eugene	74	114, 385	50
Elwell, Chas.	310	117	157
Erne, Herbert	392	118	190
Evaston, Fred.	68	120	47
Everett, Alex	216	121	117
Faulkner, Henry	14	124	11
Fichter, Henry	353	127	165
Foley, Bartley	160	129	95
Ford, J.C.	30	130	25
Fox, Newton	113	132	67
Frank, George	3A	133	2
Gatrell, O.G.	18	138	13
Goodwin, Elisha	79	141	55
•			

Goulden, Edward	169	142	103	
Gray, Wm.	41	144	35	
Green, Leonard	126	145	75	
Grimes, E.R.	400	92, 147	196	
Gum, Henry	10	150	10	
Han, G.	385	170		
Hannah, Jno.	82	152	57	
Hayes, Peter	38	157	33	
Heaton, Ralph	434	160	216	
Helm, Joshua	380	161	179	
Henn, F.N.	29	162	24	
Herbert, Henry	438	163	217	
Hesch, Moritz	81	119, 193, 213		
Hess, Henry	156	164	90	
Hill, C.M.	7	166	7	
Hirsch, Leonard	362	167	170	
Holman, Liberty	433	168	215	
Hooten, G.E.	395	170	193	
Howard, T.L.	223	173	122	
Howie, J.J.	127	174	76	
Huckneys, J.L.	413	176	205	
Hursh, Chris	432	177	214	
Jackson, Thomas	240	178	139	
Johnson, Rob't	398	182	194	
Joseph, Moses	201	183	107	
Kaencer, Fred'k	418	184	209	
Kanz, David	254	185	148	
Keef, E.D.	20	187	15	
Kellogg, A.C.	77	188	53	
Kenistrick, Joseph	246	190	145	
King, Chas.	224	194	123	
Kling, Peter	209	196	111	
Kluce, Theo.	39	116,197	34	
Kopp, Francis	398, 399	198, 199	195	
Kuese, J.A.	244	200		
Lamercier, Alfred	364	383, 402	171	
Landgren, Carl	136	204	80	
Landon, Wm.	402	201	198	
Langner, Godfrey	371	207	173	
Lavell, Mich'l	140	208	83	
Lawnell, William	22	209	17	
Lee, Walter	163	209	98	
Leeds, Wm. C.	34	211	29	
Lewis, James	78	212	54	
Long, Wm.	64	210	44	

Ludwig, Jno.	230	218	128	
Maguire, Jno.	384	221	183	
Malloy, Pat'k	67	256	46	
Martin, Chas.	158	228	92	
Mcreau, Chas.	J			
McAfer, Jno.	415	247	207	
McBride, Andrew	19	231	14	
McCormick, Dan'l	106	232	64	
McCoy, James	317	233	163	
McCubbins, Joshua	212	234	141	
McCutcheon, Duncan	164	235	99	
McDonnely, Pat'k	228	337	126	
McGee, Jno.	228A	239	127	
McGrath, Mich'l	405	241	200	
McPherson, Samuel	103	246, 376	62	
Menker, Henry	69	248	48	
Michau, Pierre	237	250	136	
Miles, Pat'k	199	251	105	
Miller, C.G.	315	252	161	
Miller, T.	388A	253	186	
Morse, Elon	60	259	41	
Mulcahy, Mich'l	50	260	39	
Munroe, Geo.	387	261	185	
Nagel, Julius	215	263	116	
Nos, L.E.	203	264	109	
Oatses, D.C.	111	265		
O'connor, Dan'l	157	266	91	
Paine, D.O.	117	271	69	
Parker, C.H.	431	272	213	
Pride, J.C.	128	274	77	
Ray, Sylvester	231	328	151	
Reilly, Jno.	354	406	166	
Richardson, D.A.	248A	279	146	
Riedel, Bernard	373	278	175	
Robinson, Henry	223A	283	152	
Rose, Christopher	241	284	140	
Rothstad, H.T.	165	285	100	
Ryan, C.H.	408	286	201	
Ryder, Pat'k	393	287	191	
Salley, L.M.	25	288	20	
Sauserauch, David	120	291	72	
Sawyer, Howard, Jr.	375	292	177	
Schafe, Frederick	190	293	135	
Schneer, Ernest	148	294	87	
Schneider, Fred'k	311	295	158	

Shacklett, J.L.	406	297	201
Sheehan, Cornelius	300	298, 380	153
Short, Nelson	26	301	21
Sibole, R.S.	417	305	208
Skinner, Jno.	210	306	112
Slevin, Mich'l	374	308	176
Smart, Wm.	37	227, 309	32
Smith, A.C.	72	310	49
Smith, C.A.	121	313	73
Smith, C.T.	131	314	78
Smith, Geo.	226	312	125
Smith, H.D.	166	315	101
Smith, J.D.	217	316	118
Smith, S.M.	110	318	65
Smith, Thos.	411	319	203
Stanley, T.A.	61	321	42
Stewart, David	35	322	30
Stewart, Jno.	139	323	82
Sullivan, J.	189	327	134
Sullivan, Jno.	301	409	154
Talleson, Sam'l	430	329	212
Taufer, Jno.	369	411	172
Taylor, J.T.	359	330	167
Telford, James	211	331	113
Thompson, Jno.	32	332	27
Tilton, J.B.S.	119	334	71
Tobin, Wm.	205	337	110
Torbert, Peter	9	340	9
Travers, Darius	152	341	88
Trombley, Peter	99	342	3
U.S. Soldier	222	370	121
Vaughn, Mich'l	239	345	138
Villenger, Antin	360	346	168
Waggerman, Geo.	414	347	206
Weber, Wm.	142	350	85
West, J.A.	28	353	22
White, Mich'l	306	354	156
Wilder, C.J.	350	356	164
Willard, Rachbrook	80	357	56
Williams, Chas.	31	358	26
Wilson, Geo.	33	359	28
Winterbottom, Jno.	28A	361	23

List of Individuals by Stone Number				
Name	Stone #	ZAI #	Entry #	
Cobb, Frederick	3	55	6	
Frank, George	3A	133	2	
Hill, C.M.	7	166	7	
Augustus, James	8	15	8	
Torbert, Peter	9	340	9	
Gum, Henry	10	150	10	
Faulkner, Henry	14	124	11	
Bole, C.G.	15	37	12	
Gatrell, O.G.	18	138	13	
McBride, Andrew	19	231	14	
Keef, E.D.	20	187	15	
Allen, Jacob	21	5	16	
Lawnell, William	22	209	17	
Bluholcer, Jonathan	23	23, 36	18	
Deurett, Isaac J.	24	103	19	
Salley, L.M.	25	288	20	
Short, Nelson	26	301	20 21	
West, J.A.	28	353	22	
Winterbottom, Jno.	28A	361	23	
Henn, F.N.	29	162	23	
Ford, J.C.	30	130	24 25	
Williams, Chas.	31	358	25 26	
Thompson, Jno.	32	332	20 27	
Wilson, Geo.	33	359	27	
Leeds, Wm. C.	34	212	28 29	
Stewart, David	35	322	30	
	36	107	30 31	
Dopp, Cyrus	37			
Smart, Wm.		227, 309	32	
Hayes, Peter	38	157	33	
Kluce, Theo.	39 40	116,197	34	
Brennan, James	40	41	37	
Gray, Wm.	41	144	35	
Comings, W. H.	48	79 260	38	
Mulcahy, Mich'l	50	260	39	
Cook, Wm.	51	86	40	
Morse, Elon	60	259	41	
Stanley, T.A.	61	321	42	
Dolan, Pat'k	63	106	43	
Long, Wm.	64	217	44	
Bechtel, Jno.	65	26	45	
Malloy, Pat'k	67	256	46	
Evaston, Fred.	68	120	47	

Menker, Henry	69	248	48
Smith, A.C.	72	310	49
Duvall, Eugene	74	114, 385	50
Brower, P.A.	75	44	51
Bailey, Isaac	76	19	52
Kellogg, A.C.	77	188	53
Lewis, James	78	216	54
Goodwin, Elisha	79	141	55
Willard, Rachbrook	80	357	56
Hesch, Moritz	81	119, 193, 213	
Hannah, Jno.	82	152	57
Anderson, Peter	97	10	5
Trombley, Peter	99	342	3
McPherson, Samuel	103	246, 376	62
Biekert, Ino.	105	33	63
McCormick, Dan'l	106	232	64
Smith, S.M.	110	318	65
Oatses, D.C.	111	265	
Fox, Newton	113	132	67
Barney, Teddo	116	21	68
Paine, D.O.	117	271	69
Bradley, L.S.	118	39	70
Tilton, J.B.S.	119	334	71
Sauserauch, David	120	291	72
Smith, C.A.	121	313	73
Bacley, Freeman	124	18	74
Green, Leonard	126	145	75
Howie, J.J.	127	174	76
Pride, J.C.	128	274	77
Smith, C.T.	131	314	78
Bennett, Connor	133	29	79
Bender, Peter	133A	28	169
Landgren, Carl	136	204	80
Stewart, Jno.	130	323	82
Lavell, Mich'l	140	208	83
Cook, James	140	85	83
Weber, Wm.	141	350	85
Clary, James	142	71	85
Schneer, Ernest	143 148	294	87
Travers, Darius	148 152	294 341	88
Cranfield, J.E.	152 154	91	89
	154 156	164	90
Hess, Henry O'connor Dan'l			
O'connor, Dan'l Martin, Chas	157 158	266	91 92
Martin, Chas.	158 150	228	92
Dorr, Geo.	159	108	93

Clark, Jno.	159A	72	94	
Foley, Bartley	160	129	95	
Covington, Evans	161	89	96	
Clark, Nathan	162	74	97	
Lee, Walter	163	211	98	
McCutcheon, Duncan	164	235	99	
Rothstad, H.T.	165	285	100	
Smith, H.D.	166	315	101	
Blum, D.L.	167	34	102	
Goulden, Edward	169	142	103	
Camp, Chas.	171	62	104	
Conroy, Patrick	174	83	129	
Alonzo, Peter	177	7	130	
Carty, David	177A	66	131	
Bachofen, Johannes	180	16, 381	132	
Bushman, Henry	184	395	133	
Sullivan, J.	189	327	134	
Schafe, Frederick	190	293	135	
Miles, Pat'k	199	251	105	
Desan, Peter	200	99	106	
Joseph, Moses	200	183	100	
Arnel, Jacob	201	13	107	
Nos, L.E.	202	264	108	
Tobin, Wm.	205	337	110	
Kling, Peter	209	196	111	
Skinner, Jno.	210	306	112	
Telford, James	211	331	113	
McCubbins, Joshua	212	234	141	
Nagel, Julius	215	263	116	
Everett, Alex	216	121	117	
Smith, J.D.	217	316	118	
Brown, W.S.	218	47	119	
Callum, Martin	220	61	120	
U.S. Soldier	222	370	121	
Howard, T.L.	223	173	122	
Robinson, Henry	223A	283	152	
Brown, Chas.	225	45	124	
Smith, Geo.	226	312	125	
McDonnely, Pat'k	228	337	126	
McGee, Jno.	228A	239	127	
Ray, Sylvester	231	328	151	
Michau, Pierre	237	250	136	
Davis, J.A.	238	96	137	
Vaughn, Mich'l	239	345	138	

Jackson, Thomas	240	178	139
Rose, Christopher	241	284	140
Kuese, J.A.	244	200	
Kenistrick, Joseph	246	190	145
Brown, John	247	46	143
Brown, Jno.	247A	46	
Arnold, Rickert	248	18	147
Richardson, D.A.	248A	279	146
Kanz, David	254	185	148
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Cemetery Preservation Plans

Historical Research

Identification of Grave Locations and Mapping

Condition Assessments

Treatment of Stone and Ironwork

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